

## Message Text

PAGE 01 NATO 06633 282027Z

47

ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 INRE-00 NSCE-00 USIE-00

AEC-05 CIAE-00 H-01 INR-05 IO-10 L-02 NSAE-00 OIC-02

OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02 SS-15

TRSE-00 RSC-01 NSC-05 /079 W  
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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 9056

SECDEF WASHDC IMMEDIATE

INFO USDEL MBFR VIENNA PRIORITY

USNMR SHAPE

USCINCEUR

AMEMBASSY BONN

AMEMBASSY LONDON

S E C R E T USNATO 6633

E.O. 11652: GDS

TAGS: NATO, PARM

SUBJECT: MBFR: SPC DISCUSSION NOVEMBER 28 OF EASTERN FREEZE  
PROPOSAL

REF: (A) MBFR VIENNA 452; (B) MBFR VIENNA 453; (C) USNATO 6605

BEGIN SUMMARY: AT NOVEMBER 28 SPC, KASTL (CHAIRMAN) ASKED  
FOR COMMENTS ON THE NEW EASTERN FREEZE PROPOSAL, PREPARAT-  
ORY TO NAC DISCUSSION OF THIS ISSUE ON NOVEMBER 29. CANADA,  
U.K., AND FRG PRESENTED INSTRUCTED VIEWS. EACH FOUND  
IT UNACCEPTABLE, BUT DID NOT WANT THE ALLIES TO REJECT  
IT OUTRIGHT. MISSION REQUESTS INSTRUCTIONS IN TIME FOR NAC  
MEETING MORNING OF NOVEMBER 29 (PER REF C). END SUMMARY.

1. CANADIAN REP (BARTLEMAN) SAID HIS AUTHORITIES DO NOT WANT  
THE ALLIES TO SUMMARILY REJECT THE EASTERN PROPOSAL, SINCE  
THIS WOULD CAUSE THE PACT TO GO PUBLIC IN A WAY DAMAGING TO  
SECRET

PAGE 02 NATO 06633 282027Z

ALLIED INTERESTS. ALLIES SHOULD SYSTEMATICALLY SEEK CLARIFI-  
CATION OF EASTERN PROPOSAL, POINTING OUT ITS DEFECTS. IF EAST  
DOES GO PUBLIC, ALLIES SHOULD STRESS PUBLICLY TWO POINTS:  
THE EASTERN PROPOSAL WOULD ENSHRINE THE PRESENT WP/NATO FORCE

RATIO, AND THE EASTERN PROPOSAL IS UNWORKABLE BECAUSE THE WP REFUSES TO DISCUSS FIGURES. CANADA CONSIDERS IDEA OF AN ALLIED COUNTERPROPOSAL TO BE A DISTRACTION, WHICH ALLIES SHOULD PURSUE ONLY IF ABSOLUTELY NECESSARY.

2. U.K. REP (LOGAN) SAID U.K. ALSO DOES NOT WANT TO SUMMARILY REJECT THE EASTERN PROPOSAL, SINCE PUBLIC OPINION WOULD NOT UNDERSTAND THIS. U.K. WANTS ALLIES FOR THE TIME BEING TO SIMPLY REFRAIN FROM COMMENT WITH THE OTHER SIDE ON THE EASTERN FREEZE PROPOSAL. THE EAST OFTEN TAKES SOME TIME TO COMMENT ON ALLIED PROPOSALS, AND WE CAN DO THE SAME. EVEN IF THE EAST GOES PUBLIC, THE ALLIES SHOULD STILL AVOID OUTRIGHT REJECTION. U.K. REP SAID THE U.K., IN THAT EVENTUALITY, WOULD PREFER TO MAKE AN ALLIED COUNTER-PROPOSAL FRAMED TO SHOW THE DIFFERENCES BETWEEN THE ALLIED AND EASTERN APPROACHES, AND THE ESSENTIAL ALLIED OBJECTIONS TO THE EASTERN APPROACH. U.K. THINKS ALLIES SHOULD PREPARE THE LANGUAGE FOR A COUNTERPROPOSAL WITHIN THE NEXT WEEK OR SO, IN ORDER TO HAVE IT IN HAND IF THE EAST GOES PUBLIC.

3. FRG REP (HOYNCK) SAID FRG ALSO BELIEVES ALLIES CANNOT REJECT EASTERN PROPOSAL OUTRIGHT. FRG PRELIMINARY VIEW IS THAT ALLIES SHOULD MAKE A COUNTERPROPOSAL, WITH DETAILS APPROVED BY NAC. FRG SAW TWO ALTERNATIVES FOR THIS COUNTERPROPOSAL. THE FIRST ALTERNATIVE WOULD INCLUDE THE FOLLOWING ELEMENTS: BOTH SIDES WOULD STATE THEIR PRESENT AGGREGATE GROUND/AIR FORCE LEVELS IN THE NGA; BOTH SIDES WOULD DECLARE THEIR INTENTION NOT TO INCREASE THESE NUMBERS FOR A SPECIFIC TIME, E.G., ONE YEAR, OR UNTIL CONCRETE RESULTS IN THE NEGOTIATION; THERE WOULD BE SOME MENTION OF HUNGARY, E.G., ALONG LINES THAT HUNGARIAN QUESTION REMAINED TO BE SETTLED; THE TWO SIDES WOULD REITERATE THEIR WILLINGNESS TO ACHIEVE CONCRETE RESULTS IN THE NEGOTIATION. THIS ALTERNATIVE WOULD BE ACHIEVED BY DECLARATIONS BY NATO AND WP SPOKESMEN IN VIENNA, OR BY A PROTOCOL AT A PLENARY SESSION. AGREEMENT ON THIS ALTERNATIVE COULD BE LINKED TO THE COMMUNIQUE OF THE NAC MINISTERIAL.

SECRET

PAGE 03 NATO 06633 282027Z

4. FRG REP SAID THE SECOND ALTERNATIVE FOR A COUNTERPROPOSAL WOULD BE TO STATE IN THE COMMUNIQUE OF THE NAC MINISTERIAL THAT NATO COUNTRIES WERE READY NOT TO INCREASE THEIR OVERALL STRENGTH IN THE NGA, IF THE EAST WERE PREPARED TO DO THE SAME. THE COMMUNIQUE WOULD STATE THAT THE COMMITMENT WOULD BE LIMITED TO ONE YEAR, OR UNTIL A REDUCTIONS AGREEMENT. IT WOULD STATE THAT THE ALLIES WOULD PROCEED FROM THEIR OWN FIGURES FOR ALLIED FORCES. IF THE OTHER SIDE WERE NOT READY TO EXCHANGE DATA, THEN WE WOULD TAKE OUR OWN FIGURES FOR THE OTHER SIDE AS WELL.

5. TURKISH REP (TULUMEN) ON PERSONAL BASIS EXPRESSED CONCERN ABOUT THE REFERENCE IN THE EASTERN FREEZE PROPOSAL TO " THE

STRENGTHENING OF PEACE AND SECURITY IN THE EUROPEAN CONTINENT." HE THOUGHT THIS MAY REPRESENT AN EFFORT BY THE EAST TO EXTEND THE AREA OF REDUCTIONS TO INCLUDE THE FLANKS. HE ALSO NOTED THAT THE EASTERN PROPOSAL FOLLOWS CLOSELY IN TIME THE VLADIVOSTOK AGREEMENT REGARDING A CEILING ON STRATEGIC SYSTEMS; THE NEW EASTERN PROPOSAL WOULD NOW CREATE A CEILING ON CONVENTIONAL FORCES.

6. U.K. REP STRONGLY DOUBTED THAT THE U.K. WOULD WANT ANYTHING ABOUT THE EASTERN FREEZE PROPOSAL IN THE NAC MINISTERIAL COMMUNIQUE. HE CONSIDERED THE TURKISH REP'S POINT ABOUT THE VLADIVOSTOK AGREEMENT A VALID ONE, AND SOMETHING THE ALLIES SHOULD KEEP IN MIND.

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